Pensions & Investments

Presented by:

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Unified Investment Program

- Created by Constitution
- Managed by Board of Investments
- Investments Include:
 - All State Funds (Mandatory)
 - Local Government Funds (Discretionary)

Major Investment Clients

<u>Client</u>	<u>Fair Value *</u>	<u>% of Total</u>	<u>Type of Funds</u>
Public Employees Detirement Reard (1)	3 867 871 307	37 05%	Potiromont
Teachers Retirement Board	2.454.506.264	24.08%	Retirement
Coal Tax Trust	718,979,463	7.05%	Non-Expendable Trust
State Fund	669,494,531	6.57%	Workers' Compensation Insurance
Local Government (STIP) (2)	583,279,603	5.72%	173 Local Government Accounts
School Trust	452,498,302	4.44%	Non-Expendable Trust
Treasurer's Fund	415,740,857	4.08%	State Cash Account
Resource Indemnity Trust	105,497,660	<u>1.04</u> %	Non-Expendable Trust
Total of These Clients	9,267,867,988	90.93%	
Total Unified Investment Program	10,192,251,588	100.00%	
(1) Includes 8 Retirement Funds Administered by the Board (2) Short Term Investment Pool (STIP)			* As of 02/28/05

Investment Portfolio by Asset



Equity Accounts

- Pension funds comprise 98% of equities
 - Pension funds invested in:
 - Actively-managed domestic Large-Cap stock
 - Passively-managed domestic Large-Cap stock
 - Passively-managed domestic Mid-Cap stock
 - Actively-managed domestic Small –Cap stock
 - Passive and actively-managed international stock
 - Private equities
- State Fund has \$77.0 million in equities
 - Passively invested in Large-Cap stock

Investment Management Process



Short Term Investment Pool (STIP)

- Created in 1973 to invest state cash while providing liquidity
- Participants may buy/sell shares with 24-hour notice
- \$1.00 constant share value
- **453** participants, including 173 local governments
- Board staff do not control participant share purchase/sales
- Domestic Equity Pool (MDEP)
 - Created July 1980 to facilitate investment of domestic equities
 - 17 participants, including all 9 pension funds
 - Board staff control participant share purchase/sales

Retirement Funds Bond Pool (RFBP)

- **Created April 1995 to facilitate investment of pension fund bonds**
- Contains a mix of corporate and government bonds
- Participation limited to 9 pension funds
- Board staff control participant share purchase/sales
- Trust Funds Bond Pool (TFBP)
 - Created October 1995 to facilitate investment of trust fund bonds
 - Contains a mix of corporate and government bonds
 - ✤ 24 participants with funds that may be invested long-term
 - Board staff control participant purchase/sales

International Equity Pool (MTIP)

- Created January 1997 to facilitate foreign stock investments
- Participation limited to the 9 pension funds
- Contains passively and actively-managed stock portfolios
- All portfolios externally managed
- Board staff control participant purchase/sales
- Private Equity Pool (MPEP)
 - Created May 2002 to consolidate private equity investments
 - Participation limited to the 9 pension funds
 - Least liquid of all investment pools
 - Board staff control participant purchase/sales

All Other Funds (AOF)

- Contains all investments not invested in pools
- Includes State Fund bonds/stocks & Treasurer's Fund bonds
- Includes 13 other accounts with bond portfolios
- Includes pension real estate investments
- Includes pension mortgages & Coal Tax Trust loans

Securities Lending

- ***** Board is authorized to lend securities to increase cash income
- Domestic securities collateralized at 102%
- International securities collateralized at 105%
- Fiscal 2004 income was \$907,508

The Prudent Expert Principle

- The Board's Basic Governing Law
- Diversification is required
- Cannot diversify into assets precluded by law
- Pension funds may invest in any asset class
- Other funds are limited by law
- Diversification occurs at 2 levels
 - Highest level is equity & fixed-income
 - Further diversification occurs within these assets
 - Domestic/International/Public/Private Equity
 - Domestic/International/Public/Private Fixed-Income

Diversification (Continued)



Diversification (Short/Long Term)

Investment Type	<u>Annualized Return *</u> <u>1926-2004</u>
Long-term Domestic Corporate Bonds	5.90%
Long-term Government Bonds	5.40%
Intermediate-term Governent Bonds	5.36%
US Treasury Bills	3.72%
Large-cap Domestic Stock	10.43%
Small-cap Domestic Stock	12.74%
<u>* Ibbotson data</u>	

Over long periods of time:

- Stocks outperform bonds
- Small company stocks outperform large company stocks
- Long-term bonds outperform short-term bonds
- During shorter time periods this is not always true

Diversification (Short/Long Term)



Pension System Governance



Montana Pension Systems

- Funding statuses based on assumptions
- Investment return assumptions are:
 - The most volatile of all assumptions
 - Likely to be inaccurate during short periods
 - Small assumption variances = large \$ impact
 - ***** Actual returns are driven by capital markets

Investment Return Assumptions

- Pension assets = \$6.5 billion
- Assumed 8% annual return on assets
- Actual 7% annual return on assets =
 - \$65.0 million investment loss
- Actual 4% annual return on assets =
 - \$260.0 million investment loss
- Actuary addresses volatility by "smoothing"

Return Assumptions (Continued)

- Actuarial pension surpluses are not:
 - Cash in the bank
 - Insured by the federal government
- Surpluses are based on long-term assumptions
- Due to investment return volatility
 - Surpluses can disappear quickly
 - Surpluses can turn into deficits

Return Assumptions (Continued)



Return Assumptions (Continued)



The Perfect Storm

- Legislature increases benefits
- Benefits cannot be decreased
- Capital markets decrease asset bases
- Asset bases cannot be increased
- * Markets are beyond legislative control
- Markets are unpredictable and volatile
- Investment returns cannot "fix" the problem

The Perfect Storm (Continued)



The Perfect Storm (Continued)



Has the Market Recovered?



Will the Market Recover?

- *** The S & P 500 fell 45%**
- ***** It has gained 45% since the fall
- ***** It must gain another 24% to fully recover
- Not likely to recover in short term

How Difficult is Pension Recovery?



Board Response to Volatile Market



Board Response (Continued)

***** During fiscal years 2001, 2002,2003:

- The Board sold:
 - \$380.0 million of TRS\PERS fixed income
- The Board purchased:
 - \$963.0 million of TRS\PERS equity
- The Board exercised its rebalancing policy
- Rebalancing is counter intuitive
- Rebalancing reinforces buy low/sell high

Lessons To Be Learned

We should not:

- Increase benefits using actuary "surpluses"
 - Surpluses can and do disappear quickly
- Increase benefits by increasing unfunded liabilities
 - Unfunded liabilities burden future generations

We should:

- Fully fund increased benefits
 - By using contribution increases
 - By not assuming increased investment returns

The Bottom Line

- Whatever benefit increases were granted
- Whatever the capital markets did and may do
- Regardless of the future return on assets
- Regardless of unfunded liability statuses
- The state has a contractual obligation to:
 - Pay beneficiaries the benefits promised when due
 - Ensure that cash is available for such payments
 - These promises extend far into the future

The Bottom Line (Continued)



The Bottom Line (Continued)



Bottom Line Observations

- When benefit payments exceed contributions
- Investment income is used to pay benefits
- When income is used to pay benefits
- That income is not reinvested
- The growth of the asset base slows
- Slower asset growth reduces future income

Income and Asset Growth



What are the Options?

- Increase pension asset bases by:
 - Infusing cash immediately (used by corporations)
 - **Selling pension bonds** (not recommended)
 - A significant asset base increase immediately:
 - Increases investment income
 - Reduces the unfunded liability
- Increase employer contributions to:
 - Reduce the amortization period of unfunded liability
 - Free up investment income to increase asset growth
- Combine both options

Report Data Sources

- Board of Investments Annual Reports
- PERS/TRS Actuary Reports
- Custodial Bank Accounting/Performance Records
- Standard & Poor's Web Site
- Ibbotson