## Pensions \& Investments

## Presented by: <br> Carroll South, Executive Director <br> Montana Board of Investments <br> September 9, 2005

## Unified Investment Program

Created by Constitution
Managed by Board of Investments
Investments Include:

- All State Funds (Mandatory)
- Local Government Funds (Discretionary)


## Major Investment Clients

| Client | Fair Value * | \% of Total | Type of Funds |
| :---: | :---: | :---: | :---: |
| Public Employees Retirement Board (1) | 3,867,871,307 | 37.95\% | Retirement |
| Teachers Retirement Board | 2,454,506,264 | 24.08\% | Retirement |
| Coal Tax Trust | 718,979,463 | 7.05\% | Non-Expendable Trust |
| State Fund | 669,494,531 | 6.57\% | Workers' Compensation Insurance |
| Local Government (STIP) (2) | 583,279,603 | 5.72\% | 173 Local Government Accounts |
| School Trust | 452,498,302 | 4.44\% | Non-Expendable Trust |
| Treasurer's Fund | 415,740,857 | 4.08\% | State Cash Account |
| Resource Indemnity Trust | 105,497,660 | 1.04\% | Non-Expendable Trust |
| Total of These Clients | 9,267,867,988 | 90.93\% |  |
| Total Unified Investment Program | 10,192,251,588 | 100.00\% |  |
| (1) Includes 8 Retirement Funds Administered by the Board |  |  | * As of 02/28/05 |
| (2) Short Term Investment Pool (STIP) |  |  |  |

## Investment Portfolio by Asset

\$10.20 Billion Fair Value At February 28, 2005
(In Millions)
Equity
\$4,404.0


Fixed Income
\$3,929.8

## Equity Accounts

## Pension funds comprise 98\% of equities

Pension funds invested in:

* Actively-managed domestic Large-Cap stock
* Passively-managed domestic Large-Cap stock
* Passively-managed domestic Mid-Cap stock
* Actively-managed domestic Small -Cap stock
* Passive and actively-managed international stock
- Private equities


## State Fund has $\$ 77.0$ million in equities

Passively invested in Large-Cap stock

## Investment Management Process



## Investment Process (Continued)

## Short Term Investment Pool (STIP)

- Created in 1973 to invest state cash while providing liquidity
* Participants may buy/sell shares with 24-hour notice
* $\$ 1.00$ constant share value
* 453 participants, including 173 local governments
- Board staff do not control participant share purchase/sales

Domestic Equity Pool (mDep)

- Created July 1980 to facilitate investment of domestic equities
* 17 participants, including all 9 pension funds
- Board staff control participant share purchase/sales


## Investment Process (Continued)

## Retirement Funds Bond Pool (rfbp)

* Created April 1995 to facilitate investment of pension fund bonds
- Contains a mix of corporate and government bonds
- Participation limited to 9 pension funds
- Board staff control participant share purchase/sales

Trust Funds Bond Pool (TFBP)

* Created October 1995 to facilitate investment of trust fund bonds
* Contains a mix of corporate and government bonds
- 24 participants with funds that may be invested long-term
- Board staff control participant purchase/sales


## Investment Process (Continued)

## International Equity Pool (MTIP)

* Created January 1997 to facilitate foreign stock investments
- Participation limited to the 9 pension funds
- Contains passively and actively-managed stock portfolios
- All portfolios externally managed
- Board staff control participant purchase/sales

Private Equity Pool (MPEP)

- Created May 2002 to consolidate private equity investments
- Participation limited to the 9 pension funds
- Least liquid of all investment pools
- Board staff control participant purchase/sales


## Investment Process (Continued)

## All Other Funds (aof)

* Contains all investments not invested in pools
* Includes State Fund bonds/stocks \& Treasurer’s Fund bonds
* Includes 13 other accounts with bond portfolios
- Includes pension real estate investments

Includes pension mortgages \& Coal Tax Trust loans
Securities Lending

* Board is authorized to lend securities to increase cash income
* Domestic securities collateralized at 102\%
* International securities collateralized at 105\%
- Fiscal 2004 income was \$907,508


## The Prudent Expert Principle

## The Board's Basic Governing Law Diversification is required

Cannot diversify into assets precluded by law Pension funds may invest in any asset class
Other funds are limited by law
Diversification occurs at 2 levels
Highest level is equity \& fixed-income

* Further diversification occurs within these assets
- Domestic/International/Public/Private Equity
* Domestic/International/Public/Private Fixed-Income


## Diversification (Continued)



## Diversification (Short/Long Term)

|  | Annualized Return* |
| :--- | ---: |
| Investment Type | $\underline{1926-2004}$ |
|  |  |
| Long-term Domestic Corporate Bonds | $5.90 \%$ |
| Long-term Government Bonds | $5.40 \%$ |
| Intermediate-term Governent Bonds | $5.36 \%$ |
| US Treasury Bills | $3.72 \%$ |
| Large-cap Domestic Stock | $\mathbf{1 0 . 4 3 \%}$ |
| Small-cap Domestic Stock | $\mathbf{1 2 . 7 4 \%}$ |
| *llbotson data |  |

## Over long periods of time:

* Stocks outperform bonds
\% Small company stocks outperform large company stocks
\% Long-term bonds outperform short-term bonds
During shorter time periods this is not always true


## Diversification (Short/Long Term)



## Pension System Governance



## Montana Pension Systems

## Funding statuses based on assumptions

Investment return assumptions are:
The most volatile of all assumptions
Likely to be inaccurate during short periods
Small assumption variances = large \$ impact

* Actual returns are driven by capital markets


## Investment Return Assumptions

Pension assets = \$6.5 billion
Assumed 8\% annual return on assets
Actual 7\% annual return on assets =
$\$ 65.0$ million investment loss
Actual 4\% annual return on assets =

* $\$ 260.0$ million investment loss

Actuary addresses volatility by "smoothing"

## Return Assumptions (Continued)

## Actuarial pension surpluses are not:

* Cash in the bank

Insured by the federal government
Surpluses are based on long-term assumptions
Due to investment return volatility
Surpluses can disappear quickly
Surpluses can turn into deficits

## Return Assumptions (Continued)



## Return Assumptions (Continued)



## The Perfect Storm

: Legislature increases benefits
: Benefits cannot be decreased

- Capital markets decrease asset bases
* Asset bases cannot be increased
* Markets are beyond legislative control
\% Markets are unpredictable and volatile
* Investment returns cannot "fix" the problem


## The Perfect Storm (Continued)



## The Perfect Storm (Continued)



## Has the Market Recovered?



## Will the Market Recover?

The S \& P 500 fell 45\%
It has gained 45\% since the fall
It must gain another 24\% to fully recover
Not likely to recover in short term

## How Difficult is Pension Recovery?



## Board Response to Volatile Market



## Board Response (Continued)

During fiscal years 2001, 2002,2003:
The Board sold:

* $\$ 380.0$ million of TRSLPERS fixed income

The Board purchased:

* \$963.0 million of TRS\PERS equity

The Board exercised its rebalancing policy
Rebalancing is counter intuitive
Rebalancing reinforces buy low/sell high

## Lessons To Be Learned

## We should not:

* Increase benefits using actuary "surpluses"
- Surpluses can and do disappear quickly
- Increase benefits by increasing unfunded liabilities
- Unfunded liabilities burden future generations

We should:

* Fully fund increased benefits
- By using contribution increases
* By not assuming increased investment returns


## The Bottom Line

Whatever benefit increases were granted Whatever the capital markets did and may do Regardless of the future return on assets
Regardless of unfunded liability statuses
The state has a contractual obligation to:

* Pay beneficiaries the benefits promised when due
* Ensure that cash is available for such payments
* These promises extend far into the future


## The Bottom Line (Continued)



## The Bottom Line (Continued)



## Bottom Line Observations

When benefit payments exceed contributions
Investment income is used to pay benefits
When income is used to pay benefits
That income is not reinvested
The growth of the asset base slows
Slower asset growth reduces future income

## Income and Asset Growth



## What are the Options?

Increase pension asset bases by:
Infusing cash immediately (used by corporations)
Selling pension bonds (not recommended)
A significant asset base increase immediately:

* Increases investment income
* Reduces the unfunded liability


## Increase employer contributions to:

* Reduce the amortization period of unfunded liability
* Free up investment income to increase asset growth

Combine both options

## Report Data Sources

* Board of Investments Annual Reports

PERS/TRS Actuary Reports
Custodial Bank Accounting/Performance Records
Standard \& Poor's Web Site
Ibbotson

